

## Message Text

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PAGE 01 STATE 193266  
ORIGIN SS-25

INFO OCT-01 ISO-00 SSO-00 /026 R

DRAFTED BY EUR/SE:RCEWING:VSS  
APPROVED BY C:MNIMETZ  
EUR:GSVEST  
D:DLAMB  
S/S-O:RCASTRODALE

-----028089 010110Z /64

O 010037Z AUG 78 ZFF4  
FM SECSTATE WASHDC  
TO AMEMBASSY ANKARA NIACT IMMEDIATE  
INFO AMEMBASSY ATHENS IMMEDIATE  
AMEMBASSY NICOSIA IMMEDIATE

C O N F I D E N T I A L STATE 193266

EXDIS

E.O. 11652: GDS

TAGS: MARR, MASS, TU, GR, CY

SUBJECT: HOUSE CONSIDERATION OF TURKISH ARMS EMBARGO

1. COUNSELOR NIMETZ TELEPHONED TURKISH AMBASSADOR ESENBEL  
EVENING JULY 31 TO DISCUSS PENDING HOUSE CONSIDERATION OF  
PROPOSAL TO LIFT TURKISH EMBARGO. NIMETZ SAID HE HAD  
TALKED WITH CONGRESSMAN SOLARZ AND HAD IMPRESSION THAT  
SOLARZ, AND OTHER KEY SUPPORTERS HAMILTON AND FINDLEY,  
FELT IT WAS ESSENTIAL THAT MAJORITY LEADER WRIGHT TAKE  
LEADERSHIP ROLE ON THIS ISSUE. HAMILTON, SOLARZ AND  
FINDLEY PLAN TO TALK WITH WRIGHT EARLY AUG 1 RE HIS  
POSSIBLE SPONSORSHIP OF AN AMENDMENT WHICH WOULD INCORPORATE  
SOME LANGUAGE ALONG LINE BYRD/MCGOVERN AMENDMENT ADOPTED  
IN SENATE BUT WHICH WOULD ALSO CONTAIN PROVISIO SET FORTH  
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PARA 2 BELOW.

2. TEXT OF PROPOSED AMENDMENT TO SECTION 620(X): BEGIN  
TEXT: PROVIDED, THAT THE PROVISIONS OF THIS SUBSECTION  
SHALL BE OF NO FURTHER FORCE AND EFFECT UPON THE PRESIDENT'S  
DETERMINATION AND CERTIFICATION TO THE CONGRESS THAT THE  
RESUMPTION OF FULL MILITARY COOPERATION WITH TURKEY IS IN

THE NATIONAL INTEREST OF THE UNITED STATES AND IN THE INTEREST OF NATO, AND THAT THE GOVERNMENT OF TURKEY IS ACTING IN GOOD FAITH TO ACHIEVE A JUST AND PEACEFUL SETTLE-

MENT OF THE CYPRUS PROBLEM, INCLUDING THE EARLY PEACEABLE RETURN OF REFUGEES TO THEIR HOMES AND PROPERTIES, THE CONTINUED REMOVAL OF TURKISH MILITARY TROOPS FROM THE ISLAND OF CYPRUS, AND THE EARLY SERIOUS RESUMPTION OF INTERCOMMUNAL TALKS AIMED AT A JUST SETTLEMENT. END TEXT.

3. NIMETZ EMPHASIZED TO ESENBEL THAT PRESIDENT COULD MAKE REQUIRED DETERMINATION AND CERTIFICATION AS SOON AS BILL WAS ENACTED. NIMETZ SAID THAT SOME SUPPORTERS FELT THAT IT WOULD BE FAR EASIER POLITICALLY IF THE PRESIDENT, RATHER THAN CONGRESS, WOULD TAKE THE STEP TO LIFT THE EMBARGO. THE ADMINISTRATION WOULD HAVE PREFERRED MORE SIMPLE APPROACH TO EMBARGO REPEAL BUT BOTH KEY DEMOCRATIC AND REPUBLICAN SUPPORTERS FELT THAT SOMETHING ALONG ABOVE LINES WAS CRITICAL TO SUCCESS. NIMETZ ALSO NOTED THAT PROPOSED WRIGHT AMENDMENT WOULD REQUIRE CONSIDERATION BY CONFERENCE COMMITTEE AND THAT FINAL OUTCOME COULD NOT BE PREDICTED. HE ALSO STRESSED THAT WRIGHT WAS AWAY FROM WASHINGTON EVENING JULY 31 AND WOULD NOT BE SHOWN TEXT UNTIL EARLY AUG 1. NIMETZ ALSO STRESSED THAT PROPOSED AMENDMENT HAD BEEN DEVELOPED IN CONGRESS AND THAT ONLY ADMINISTRATION INPUT HAD BEEN TO CONFIRM PRESIDENT

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WAS ABLE TO MAKE REQUIRED CERTIFICATION.

4. ESENBEL RECALLED THAT GOT POSITION WAS THAT NOTHING BEYOND THE BYRD AMENDMENT WAS ACCEPTABLE BUT PROMISED TO REPORT NIMETZ' COMMENTS TO ANKARA.

5. AMBASSADOR ESENBEL SUBSEQUENTLY CALLED NIMETZ BACK TO ASK WHETHER THIS LANGUAGE WAS NOT A STEP BACKWARD FROM THE PRESENT 620(X) WHERE THE PRESIDENT CAN LIFT IT BY CERTIFYING THAT TURKEY IS IN COMPLIANCE WITH APPLICABLE LAWS AND THAT "SUBSTANTIAL PROGRESS TOWARD AGREEMENT HAS BEEN MADE REGARDING MILITARY FORCES IN CYPRUS."

6. IN PARTICULAR, ESENBEL FOUND TROUBLING THE PHRASE "THE EARLY PEACEABLE RETURN OF REFUGEES TO THEIR HOMES AND PROPERTIES." HE NOTED THAT MANY PEOPLE MIGHT INTERPRET THIS TO MEAN THAT ALL REFUGEES MIGHT RETURN AND, GIVEN THE EXCHANGE OF POPULATIONS, THIS WAS HIGHLY UNTENABLE. HE ALSO NOTED THAT TURKEY HAD NEVER COMMITTED TO REMOVAL OF ITS TROOPS EXCEPT IN A CONTEXT OF A SETTLEMENT ON THE ISLAND. ESENBEL FEARED THAT REQUIRING THE PRESIDENT TO CERTIFY THESE FACTORS MIGHT CAUSE PROBLEMS FOR THE TURKISH

GOVERNMENT AND THE NEGATIVE PUBLIC REACTION. NIMETZ  
POINTED OUT THAT USG FELT THAT JUST CYPRUS SOLUTION WOULD  
INVOLVE BOTH WITHDRAWAL AND RETURN OF SOME REFUGEES AND  
NOTED THAT IN NEITHER CASE WAS WORD "ALL" USED IN

POSSIBLE WRIGHT AMENDMENT.

7. IN A SUBSEQUENT TELEPHONE CONVERSATION, ESENBEL INDI-  
CATED THAT INSERTING THE WORDS "IN VAROSHA" AFTER THE  
REFUGEE CLAUSE WOULD NOT BE PARTICULARLY HELPFUL AND MIGHT  
LEAD DENKTASH TO WITHDRAW THE OFFER. ESENBEL ADDED THAT  
IT WAS HIS PERSONAL OPINION THAT IF THE REFUGEE CLAUSE  
AND THE TROOP WITHDRAWAL CLAUSE WERE REMOVED THE PROVI-  
SION WOULD BE ACCEPTABLE. VANCE  
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## Message Attributes

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**Draft Date:** 01 aug 1978  
**Decaption Date:** 20 Mar 2014  
**Decaption Note:** 25 YEAR REVIEW  
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**Disposition Approved on Date:**  
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**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 20 Mar 2014  
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